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3	VIRTUAL PUBLIC HEARING
4	SUPPLEMENTAL RULE ON EPA PROPOSAL
5	STRENGTHENING TRANSPARENTCY IN REGULATORY SCIENCE
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9	9:00 a.m. to 11:00 a.m.
10	Tuesday, April 14, 2020
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21	REPORTED BY ASHLEIGH SIMMONS, CER
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- 1 MICHAEL HALPERN: Good morning everybody.
- 2 My name is Michael Halpern. I am the Deputy
- 3 Director of the Center for Science & Democracy
- 4 here at the Union of Concerned Scientists and we
- s are about to get started. Welcome to this virtual
- 6 public hearing hosted by the Union of Concerned
- 7 Scientists on Environmental Protection Agency's
- 8 proposed supplemental rule titled Strengthening
- 9 transparency in Regulatory Science. This session
- is being recorded, and should post to the Union of
- 11 Concerned Scientists YouTube page shortly after it
- 12 ends.
- We appreciate you taking the time to
- 14 provide public comments on the proposed
- 15 supplemental rule. Nearly one hundred people
- 16 registered to provide public comment today and so
- it should be a full day.
- We will begin hearing public comments
- 19 shortly. We do have some space at the end of this
- 20 session and at the end of the two -- the afternoon
- 21 and evening sessions. So, if you would like to
- register to speak at the end of any of them,

- 1 please email ucsvph@gmail.com. We will do our
- 2 best to accommodate you. And that's ucsvph.com --
- 3 @gmail.com.
- So first, I am going to turn it over to
- Ken Kimmell, president of the Union of Concerned
- 6 Scientists. Ken, please go ahead.
- 7 KEN KIMMELL: Good morning everyone.
- 8 Michael, can you just verify that you can see me
- 9 and hear me?
- MICHAEL HALPERN: I can hear you. I
- 11 cannot see you.
- 12 KEN KIMMELL: Okay. Let me start my
- 13 video. How about now?
- 14 MICHAEL HALPERN: Yes.
- 15 KEN KIMMELL: All set?
- MICHAEL HALPERN: Yes.
- 17 KEN KIMMELL: Great. Good morning
- 18 everyone and welcome. Today the Union of
- 19 Concerned Scientists is hosting this hearing for a
- 20 simple reason, the Environmental Protection Agency
- 21 has refused to do so.
- I know that it is quite unusual for a

- non-governmental organization to hold a public
- 2 hearing on an agency's proposal. Of course,
- 3 usually the federal agency that is responsible for
- 4 hosting -- for a proposal is responsible for
- 5 hosting the public hearing, particularly on major
- 6 proposals, while a comment period is open.
- 7 Interest in this proposal remains very
- 8 strong. The original draft of this rule received
- 9 more than six hundred thousand public comments in
- over a three-and-a-half-month time frame.
- 11 This supplemental rule that we are here
- 12 to talk about today significantly changes the
- initial proposal, but the opportunity for public
- 14 input has been severely limited. Especially when
- one considers just how sweeping this proposal is
- 16 and how different it is from the original draft.
- For this proposal the EPA originally
- 18 called for a thirty-day window for public comments
- with no public hearings at all. They recently
- 20 extended the public comment to sixty days with a
- 21 deadline May 18th, 2020, without any public
- 22 hearings. This is simply grossly insufficient.

- During normal times the government
- 2 recommends a minimum sixty-day comment period even
- 3 for the simplest of proposals. These are not
- 4 normal times, and this is not a simple proposal.
- 5 Numerous science and public health organizations,
- 6 including UCS, urge the EPA to extend the public
- 7 comment period by at least sixty days, plus a
- 8 thirty-day period beyond the end of the declared
- 9 national public health emergency.
- We also asked for virtual public
- 11 hearings. And unfortunately, the EPA has refused
- 12 those requests. We also invited EPA to send staff
- 13 today to listen to today's hearing and ask
- 14 questions to those providing comment. The EPA has
- 15 declined our invitation.
- The COVID-19 crisis poses profound
- 17 challenges to our country and to the world. The
- 18 virus has disrupted all of our lives. Many of us
- 19 are working remotely while caring for children who
- 20 are out of school. Others are taking on the
- 21 crisis directly and working extra hours at great
- 22 risk, from healthcare workers to sanitation

- 1 workers. The public health organizations are
- working overtime to provide scientific advice to
- 3 protect individuals and communities throughout the
- 4 country. Some people don't even have access to
- 5 technology. So, all of these conditions make it
- 6 extremely difficult for public comment.
- 7 So, I should say, it's enormously
- 8 impressive to me that more than a hundred people
- 9 have registered to speak today. This is a
- 10 testament to how many people realize just how
- 11 significant this proposal is to EPA's ability to
- meet its mission and protect public health and the
- 13 environment. We heard from many more who don't
- 14 have the bandwidth today to provide comprehensive
- 15 feedback on the proposal due to other commitments
- 16 created by the pandemic.
- I think we can all agree, especially in
- 18 light of the crisis we are in right now, that the
- 19 best science, the best data, and the best analysis
- 20 is not only important, it's literally a matter of
- 21 life and death.
- So, I hope today that the comments will

- 1 shed light on this crucial question, does the
- 2 proposal that EPA has made advance or does it
- 3 undermine this imperative?
- 4 Today's public hearing, of course, is not
- the only opportunity you have to provide public
- 6 comment. I encourage everyone to develop written
- 7 comments to respond directly to the proposal. UCS
- 8 has developed a guide to providing effective
- 9 public comments on this rule on its website.
- We expect EPA to do its job and seek
- 11 feedback on its proposals. But when the agency
- 12 fails, as it has here, we will step in to make
- 13 sure that the agency receives as much feedback as
- 14 possible.
- I look forward to hearing and reviewing
- 16 the public comments that are made today. Thank
- 17 you all for participating. And I would like to
- 18 turn it back to Michael.
- MICHAEL HALPERN: Thanks, Ken. So, I
- 20 would like to provide folks with some background
- information and briefly describe the proposed rule
- 22 on which we are taking comments today.

- 1 The EPA described the rule -- describes
- 2 the rule as follows: This Supplemental Notice of
- 3 Proposed Rulemaking proposes that the scope of the
- 4 rulemaking apply to influential scientific
- 5 information as well as the significant regulatory
- 6 decisions. This notice proposes definitions and
- 7 clarifies the proposed rulemaking applies to data
- 8 and models underlying both pivotal science and
- 9 pivotal regulatory science. In this SNPRM, EPA is
- 10 also proposing a modified approach to the public
- 11 availability provisions for data and models that
- would underly significant regulatory decisions and
- 13 an alternate approach.
- 14 Finally, EPA is taking comment on whether
- to use its housekeeping authority independently or
- in conjunction with appropriate environmental
- 17 statutory provisions as authority for taking this
- 18 action.
- 19 For both oral and written comments, EPA
- 20 will only consider feedback that directly
- 21 addresses the supplemental proposal. Therefore,
- 22 please do your best to speak to the changes to the

- 1 rule that are made in the supplemental proposal.
- Today's hearing will work as follows:
- 3 Members of the public pre-registered to speak, and
- 4 were assigned a speaking time. They were asked to
- sign-in to the webinar at least twenty minutes
- 6 before their scheduled time, in case we run ahead
- 7 of schedule.
- We are here today to hear your comments
- 9 on EPA's proposed supplemental rule. We will not
- 10 respond to questions from attendees or speakers.
- In order to accommodate all speaker's
- 12 testimony is limited to four minutes. After your
- name is called, we will ask you to proceed with
- 14 your testimony. The transcript from this public
- 15 hearing will be submitted to the docket, and a
- 16 recording will be made publicly available.
- If you have any written comments or other
- 18 documents that you would like to submit for the
- 19 record, please email them to the email you
- 20 received on your confirmation form, which is
- ucsvph@gmail.com.
- If you are watching this broadcast, you

- 1 can also register to speak today at any of the
- 2 sessions and we will do our best to accommodate
- 3 you by emailing ucsvph@gmail.com and you will be
- 4 added to the queue.
- We will make our best effort to ensure
- 6 that any comments spoken in languages other than
- 7 English will be translated into English in the
- 8 written transcript.
- 9 And if you have any additional comments
- 10 after today, please follow the instructions in the
- 11 Federal Register notice for this proposal, and
- submit your comments by May 18th, 2020. Again,
- 13 UCS has provided a guide for people to make
- 14 effective comments on its website.
- Today's hearing is broken into three
- separate sessions which begin at 9:00 o'clock,
- 1:00 p.m. and 5:00 p.m. Eastern Daylight Time.
- 18 Each session is being streamed live through the
- 19 Union of Concerned Scientists YouTube channel, and
- 20 can also be viewed on the UCS website.
- 21 And finally, we do ask for patience with
- 22 this virtual hearing. People will have different

- 1 internet bandwidths and familiarity with the
- 2 technology. And if someone has technical
- 3 difficulties when it is their turn, we will move
- 4 on to the next speaker, and return to that person
- 5 who had technical difficulties later in the
- 6 session.
- 7 All right. So, we are going to get
- 8 started. I am going to turn it over to Jason
- 9 Jacobson, who will be running today's hearing.
- 10 Jason, please go ahead.
- JASON JACOBSON: Thank you, Michael. As
- 12 a reminder, all attendees are automatically muted.
- 13 We will unmute you when it is your turn to speak.
- 14 If you wish to turn on your video, you may do so.
- We will now begin our public comments.
- 16 The first speaker is James Goodwin, who will be
- 17 followed by Paul Billings and Andrew Rosenberg
- 18 after that.
- And now I am going to turn it over to
- 20 James. James, are you ready?
- JAMES GOODWIN: Yes, I am.
- JASON JACOBSON: Go ahead.

- JAMES GOODWIN: My name is James Goodwin.
- 2 And I am a senior policy analyst with the Center
- 3 for Progressive Reform. I thank the organizers
- 4 for holding this shadow public hearing. But I
- 5 also appeared today as a form of protest against
- 6 EPA for its unconscionable decision to continue
- 7 working on this dangerous rulemaking at all, let
- 8 alone in the middle of a massive global pandemic.
- I appeared today because I am among the
- 10 few Americans fortunate enough to endure the
- 11 hardships brought on by COVID 19 and still be able
- 12 to participate in non-emergency government
- 13 processes such as these. I also feel obligated to
- 14 appear because as the father of two young
- 15 children, I am extremely troubled by the harm that
- 16 this rule might cause to them and others in their
- 17 generation. And I feel obligated to appear since
- 18 I have closely studied EPA's claimed legal basis
- 19 for this contemptible rulemaking, which I will
- 20 address now.
- 21 The failure of EPA to identify a
- 22 colorable legal basis for this rulemaking is

- 1 emblematic of the Trump administration's brazen
- 2 disregard for the rule of law.
- The original proposal laughably gestures
- 4 at EPA's various authorizing statutes as legal
- 5 authority. The ridicule this claim engendered
- 6 appears to have spurred one of the most
- 7 significant aspects of the supplemental proposal.
- 8 Namely, the new claim that this rulemaking is
- 9 authorized by the federal housekeeping statute.
- 10 This argument has two critical flaws though.
- 11 First, the federal housekeeping statute
- doesn't apply to the EPA, only executive
- 13 departments. Second, even if the statute did
- 14 apply to EPA, it would not supply the legal basis
- 15 for something like this rulemaking.
- 16 EPA acknowledges that it is not an
- 17 executive department, but argues that it was
- 18 nonetheless brought within the scope of the
- 19 federal housekeeping statute through
- 20 Reorganization Plan Number 3 of 1970, which
- 21 created the agency.
- The essay appended to my oral

- 1 presentation explains in greater detail why this
- 2 argument should be rejected. For now, I will
- 3 emphasize two points. One, Reorganization Plan
- 4 Number 3 conspicuously makes no mention of the
- 5 federal housekeeping statute. Instead EPA has
- 6 left to infer the transfer of that authority to a
- 7 vague catch-all provision. In essence, then the
- 8 agency claims Congress implicitly intended for EPA
- 9 to be considered a department, but just hasn't
- 10 gotten around to officially declaring it.
- 11 Two, while Congress has updated the list
- of executive departments several times since 1970,
- it has never included the EPA. Most recently it
- 14 did so with the Department of Homeland Security
- which, like EPA, was pieced together from several
- 16 existing agencies.
- Even if the federal housekeeping statute
- 18 did apply to EPA, it would not supply the
- 19 authority for something as radical and
- 20 controversial as this rulemaking. While the
- 21 appended essay addresses this argument in greater
- 22 detail, I will emphasize two points now.

- One, the censored science rule is a far
- 2 cry from the kind of modest and noncontroversial
- 3 internal operating procedures that Congress
- 4 envisioned with the federal housekeeping statute.
- 5 To wit: the original censored science proposal is
- 6 so controversial it attracted over six hundred
- 7 thousand public comments.
- Two, even the Supreme Court case that EPA
- 9 cites to support this argument that the rulemaking
- 10 is covered by the federal housekeeping statute,
- 11 Chrysler Corp. versus Brown, makes clear that the
- 12 censored science rule exceeds the modest authority
- 13 that the law provides. Among other things, the
- 14 Court in Chrysler Corp. was troubled by how the
- 15 rule at issue affected the relationship between
- 16 the government and private sector entities.
- Significantly, the operative function of
- 18 the censored science rule is to affect the
- 19 relationship between EPA and members of the
- 20 public.
- Specifically, it would fundamentally
- 22 alter how the public participates in the

- 1 development of new rules by limiting the kinds of
- views that they can share on a scientific basis
- 3 per those rules.
- 4 Today you will hear many reasons for why
- the EPA should abandon the censored science rule.
- 6 As I have explained, the lack of a legal basis for
- 7 the rule provides one more reason. Thank you for
- 8 your attention.
- JASON JACOBSON: Thank you, James. The
- 10 next speaker will be Paul Billings, followed by
- 11 Andrew Rosenberg and Chris Frey.
- Paul, are you ready to speak?
- PAUL BILLINGS: Yes. I am trying to
- 14 start my video but it won't let me. Okay.
- JASON JACOBSON: There you go. We can
- 16 hear and see you.
- 17 PAUL BILLINGS: Good morning. I am Paul
- 18 Billings, national senior vice president of public
- 19 policy at the American Lung Association. The
- 20 American Lung Association is the nation's oldest
- voluntary health agency. Today I am speaking on
- 22 behalf of the nearly thirty-seven million

- 1 Americans with lung diseases, including asthma,
- 2 lung cancer, and COPD. And everyone who wants to
- 3 breathe clean, healthy air.
- We want to thank the Union of Concerned
- 5 Scientists for convening this hearing as the
- 6 nation struggles with the COVID-19 pandemic.
- 7 Every day the news reminds us of how
- 8 important lung health is for all of us. The
- 9 American Lung Association and fifteen other health
- 10 and medical organizations have asked EPA for a
- 11 sixty-day extension to the comment and for EPA to
- 12 convene three public hearings. We reiterate our
- 13 request for at least sixty additional days to
- 14 comment and for EPA to convene public hearings.
- The American Lung Association opposes the
- 16 proposed rule and we urge EPA to withdraw it.
- 17 Make no mistake, this proposal is not an effort to
- 18 strengthen transparency or improve regulatory
- 19 science. The proposal is an effort to exclude
- 20 important studies whose conclusions, especially
- 21 the studies that show that particulate air
- 22 pollution causes premature death, are

- 1 inconvenient.
- 2 Later this morning we expect EPA
- 3 administrator Andy Wheeler to announce that EPA is
- 4 not strengthening the National Ambient Air Quality
- 5 Standards for particulate matter. There is a
- 6 strong insistent body of scientific evidence that
- 7 supports strengthening the PM Standards. EPA
- 8 should use this science to inform its policy
- 9 decisions. It should not arbitrarily exclude
- 10 studies or cherry pick studies.
- 11 Like the original proposal, a
- 12 supplemental notice predicate is that studies that
- 13 rely on confidential research participant data
- 14 will be excluded from consideration or use to
- 15 inform regulations or influential scientific --
- 16 scientific information. To be clear, studies that
- 17 link air pollution with premature death would be
- 18 excluded or diminished as the agency develop its
- 19 regulations or influential scientific information.
- 20 The administrator has the sole discretion to
- 21 permit a study to be considered or be given full
- weight, but that is the exception under the

- 1 proposed framework.
- In our written comments we will discuss
- 3 our specific concerns with the supplemental's
- 4 approach to the tiered access approach and the
- 5 diminished in consideration approach. I'd like to
- 6 spend my remaining time to share some of the
- 7 history of this issue.
- In January 1993 then EPA administrator
- 9 Bill Reilly released the landmark paper, the
- 10 Respiratory Health Effects of Passive Smoking:
- 11 Lung Cancer and Other Disorders. The paper
- 12 confirmed what we at the American Lung Association
- 13 knew, that second-hand smoke harms health. That
- 14 second-hand smoke kills. It sounds like common
- 15 sense today. In fact, my adult daughters can't
- 16 really even imagine a world that didn't think
- 17 second-hand smoke was harmful. But the tobacco
- industry attacked in an attempt to make it
- 19 controversial. The tobacco industry pulled out
- 20 all of the stops to try to undermine and
- 21 marginalize this report. They sued, they ran
- 22 extensive PR campaigns, set up or funded front

- 1 groups, and their lobbyists blanketed Capitol
- 2 Hill.
- They were terrified that we were going to
- 4 get laws and ordinances passed to protect the
- 5 public from second-hand smoke, including in all
- 6 work sites, restaurants, bars, and other public
- 7 places.
- 8 We know from discovery in later
- 9 litigation that a tobacco industry lawyer, Chris
- 10 Horner, wrote a memo to R.J. Reynolds seeking a
- 11 second approach that would include the
- 12 construction of explicit policy hurdles that EPA
- must follow. And to address process as opposed to
- 14 scientific substance.
- They wanted to create a process to limit
- 16 the use of science that was inconvenient or lead
- 17 to policies that could cut into their profits.
- 18 The memo used the same terms, transparency, sound
- 19 science, calls for reproducible science the
- 20 language the EPA is now using in its proposed
- 21 rule.
- The goal of the strategy as described by

- 1 Mr. Horner was to help R.J. Reynolds having to
- 2 undo the agency's work after the fact. The memo
- 3 references EPA's pending proposal to set the first
- 4 PM 2.5 standards and strengthen the ozone max as
- 5 well. The goal was and is to censor science.
- Make no mistake, the tobacco industry and
- 7 polluters want to undermine science to stall
- 8 public health safeguards. In addition to the
- 9 specific limitations, this version of the EPA
- 10 regulations, it may also have a chilling effect on
- 11 research.
- Many studies rely on patient volunteers,
- individuals who agree to share their most personal
- 14 information with ethical researchers. NIH just
- announced a new study to see if patients to
- 16 determine how many adults in the United States,
- without a confirmed history of infection, actually
- 18 have the SARS COV-2 virus. Patients will sign up
- 19 but they will have the expectation that their
- 20 confidentiality will be protected. When patients
- 21 fear their confidential information will be
- 22 compromised, or the tobacco industry or some other

- 1 corporate interest will attempt to manipulate
- 2 their information to support efforts that could
- 3 result in say more exposure to second-hand smoke,
- 4 it may stifle or reduce participation in studies.
- 5 This could have far-reaching negative consequences
- 6 for public health and the environment.
- 7 The supplemental proposal will censor
- 8 science, together with efforts to discount or
- 9 exclude benefits from pollution reductions and
- 10 other rulemakings. This appears to be a
- 11 coordinated effort by EPA to ignore science that
- is inconvenient to its regulatory rollback agenda.
- 13 We strongly oppose the supplemental proposal and
- 14 we urge EPA to withdraw it. Thank you to UCS for
- 15 convening this public hearing.
- JASON JACOBSON: Thank you for your
- 17 comments, Paul. The next speaker will be Andrew
- 18 Rosenberg, followed by Chris Frey and Jennifer
- 19 McPartland after that.
- Andrew, go ahead.
- ANDREW ROSENBERG: Thank you very much.
- 22 Thank you for the opportunity to comment on the

- 1 EPA's supplemental notice of proposed rulemaking
- 2 to the 2018 strengthening transparency and
- 3 regulatory science rule.
- I am Dr. Andrew Rosenberg, director of
- 5 the Center for Science and Democracy at the Union
- 6 of Concerned Scientists. So, I have over thirty
- 7 years' experience as a scientist and with
- 8 regulatory decision making.
- This supplemental rule sharpens the way
- in which this proposal would substitute political
- 11 judgment and criteria for scientific method and
- 12 best practice. It will do nothing to increase the
- 13 transparency of the agency's decision making.
- 14 Instead it clarifies that scientific evidence is a
- 15 lesser importance than nullifying regulated
- 16 industry and scoring political points.
- By instituting completely non-scientific
- 18 criteria of public availability of underlying data
- 19 to weight scientific evidence, EPA's so-called
- 20 transparency rule will severely restrict the
- 21 agency's ability to protect public health and
- 22 safety.

- 1 Under this proposal, not only will
- 2 critical studies be ignored for no other reason
- 3 than the inability to make all of the underlying
- 4 data public because of personal or business
- 5 privacy concerns, the administrator will have the
- 6 authority to waive this requirement on a case by
- 7 case basis with no specified reason. This makes a
- 8 mockery of the process of relying on the best
- 9 scientific evidence as required by statutory
- 10 mandate for all of EPA's regulatory efforts.
- 11 These requirements for best scientific
- 12 evidence cannot be waived away by a specious rule
- under supposed authority of the Housekeeping Act.
- 14 This is not housekeeping. It is deconstruction of
- the agency's mission in a manner that is both
- 16 arbitrary and capricious.
- The scientific studies most directly
- 18 targeted for exclusion by this rule are those
- 19 analyzing medical information of individuals to
- 20 understand population level effects. At no time
- in recent history, because of COVID-19, have we
- 22 more clearly seen the importance of these

- 1 epidemiological analyses, yet these are the very
- 2 studies this rule would cause EPA to ignore.
- 3 Under no circumstances is the best or
- 4 strongest evidence dependent upon public
- 5 availability of underlying data to the degree
- 6 required by this supplemental rule. Rather the
- 7 best evidence depends on the methods, procedures,
- 8 study, design, and execution, and the analytical
- 9 approach.
- 10 As a reviewer for numerous journals and
- 11 for regulatory science for multiple federal
- agencies, that is what I rely on, not the
- underlying unanalyzed data. The only purpose for
- 14 making the raw data is raw data -- available for
- 15 health studies, is to give industry interests a
- 16 new opportunity to spin the science to meet
- 17 desired regulatory outcomes. This is an old trick
- in the tobacco industry's playbook adopted by
- other unscrupulous actors.
- 20 Further evidence of the arbitrary and
- 21 capricious nature of the rule is the requirement
- for reanalysis. Such a requirement redo the

- 1 calculations of all studies and perform pointless
- 2 sensitivity analyses is not based on good
- 3 scientific practice and only seeks to paralyze the
- 4 agents who make work.
- As with all other aspects of this rule,
- 6 the agency has not provided analysis of what
- 7 problem they are trying to solve. There is no
- 8 analysis of the impacts on public health and
- 9 safety nor of the cost of implementation. How can
- 10 the EPA proceed without such detailed analyses?
- Because this rule is clarified by the
- supplemental notice would ostensibly apply to all
- of the science the EPA would utilize from within
- 14 and outside the agency. It will completely
- undermine the agency's fundamental mission. EPA,
- 16 if you are listening, I urge you to immediately
- 17 withdraw this proposal and stop this travesty.
- 18 Thank you very much.
- JASON JACOBSON: Thank you, Andrew
- 20 Rosenberg. The next speaker will be Chris Frey,
- 21 followed by Jennifer McPartland and Representative
- 22 Paul Tonko.

- 1 CHRIS FREY: Okay. Thank you. Yeah, I
- 2 am Chris Frey. I am a distinguished university
- 3 professor at North Carolina State University. I
- 4 am a past chair of the EPA Clean Air Scientific
- 5 Advisory Committee, a past member of the EPA
- 6 Science Advisory Board, and the EPA Fit for
- 7 Scientific Advisory Panel.
- 8 As a researcher in environmental
- 9 engineering I have published over a hundred and
- 10 thirty peer-reviewed journal papers. These
- 11 comments are my own.
- The EPA is proposing in the supplemental,
- 13 new procedures for how science should be conducted
- 14 within the agency without the benefit of a great
- 15 many things.
- One is the rigorous identification of
- what is the problem to be solved. Second is,
- 18 without rigorous diagnosis of how to solve an
- 19 actual problem, if any. Third is lack of rigorous
- 20 interaction with scientists internal to the EPA,
- 21 such as EPA career staff, and external to the EPA,
- such as via its scientific advisory boards,

- 1 including the ones I mentioned that I have served
- on, without development, demonstration, and
- 3 evaluation of alternative approaches prior to
- 4 arriving at proposals for a regulation. Without
- 5 detailed evaluation of whether and, if so, how the
- 6 proposed rule would conflict with existing
- 7 statutes, such as the Clean Air Act in the case of
- 8 the National Ambient Air Quality Standards.
- 9 Without due consideration of alternative methods
- 10 for changing internal practices to the extent that
- 11 such practices merit changes, such as the
- development of internal working documents, white
- 13 papers or guidance rather than a regulation.
- Without development of experience with
- the proposed measures by testing them prior to
- 16 attempting to codify them into a regulation
- 17 without engagement of program offices, such as the
- 18 EPA Science and Technology Policy Council, to
- 19 assess how the proposal would affect development
- 20 of regulations across all environmental media
- 21 throughout the agency. Without a background
- 22 information document containing model case

- 1 studies, such as commonly provided in the
- 2 development of many environmental regulations, it
- 3 illustrates how the proposed rule would be applied
- 4 in multiple context, the implications of the rule
- for the time and effort to conduct scientific
- 6 analysis, and for the cost, not just to EPA but to
- 7 stakeholders who produce scientific information.
- And I think most egregiously, without
- 9 seeking input from the National Academy of Science
- on a proposed rule that has sweeping implications
- 11 for how science should be developed and used in
- 12 regulatory decision making.
- In the past EPA has sought input from the
- 14 academy in advance of making large changes to its
- scientific enterprise, such as the famous 1983 Red
- 16 Book report on Risk Assessment in the Federal
- 17 Government and many others.
- EPA should address each and every one of
- 19 these deficiencies. The fact of the lack of due
- 20 diligence by EPA is a confusing proposal that
- 21 appears to be a solution in search of a problem
- 22 and that will create problems potentially far

- 1 worse than the solutions it claims to provide.
- For example, in the supplemental, the
- definition of terminology remains confusing with
- 4 the term reproducible being used in a manner that
- 5 directly contradicts the proper definition on the
- 6 very same page of the Federal Register notice. It
- 7 is clear that this proposal lacks input from the
- 8 actual scientific community.
- 9 Given the origins of this proposal was
- 10 some members of Congress, EPA should convince the
- 11 public that this proposal is not nearly a
- 12 politically motivated subterfuge aimed at
- 13 excluding scientific evidence that would support
- 14 health protective standards. Thank you.
- JASON JACOBSON: Thank you, Chris Frey.
- 16 Next up we have Jennifer McPartland, followed by
- 17 Representative Paul Tonko and John Bachmann after
- 18 that.
- Jennifer McPartland, you may go ahead.
- JENNIFER MCPARTLAND: Great. Thank you.
- 21 I am just starting my video here. All right.
- Good morning. My name is Jennifer

- 1 McPartland. And I am a senior scientist in the
- 2 health program at Environmental Defense Fund.
- 3 EPA's supplemental censored science
- 4 proposal continues to dismiss the agency's core
- 5 mission, protection of human health and the
- 6 environment.
- 7 Under the guise of transparency, the
- 8 proposal would severely constrain the agency's use
- 9 of best available science in violation of many of
- 10 its statutes. If finalized, the rule will erode
- 11 critical public health protections. And with
- 12 them, the scientific integrity and public trust of
- 13 the agency.
- The fundamental premise of the proposal
- remains unchanged, to restrict EPA's use of
- 16 critical scientific studies unless the data
- 17 underlying those studies are publicly available.
- 18 The data underlying many scientific studies are
- not publicly available and cannot be made publicly
- 20 available.
- 21 For example, research involving human
- 22 subjects often rely on medical or other personal

- 1 information, information that researchers cannot
- 2 make public for legal, ethical, and practical
- 3 reasons. Additionally, advances in data science
- 4 have made it increasingly more challenging to
- 5 effectively de identify study subjects to protect
- 6 their privacy. These are among the key studies we
- 7 rely on to ensure our water is safe to drink, our
- 8 air safe to breathe, and our land is safe for our
- 9 children to play.
- The supplemental proposal puts forward
- 11 two new significant expansions. First, the
- 12 proposal would now apply to all data and models,
- 13 not just dose response data and models. And
- 14 second, the proposal would apply to influential
- 15 scientific information in addition to significant
- 16 regulations.
- With these sweeping expansions, EPA's
- unwarranted, burdensome proposal would apply to
- 19 all scientific information the agency considers
- 20 across its most important scientific outputs.
- The supplemental proposal introduces
- 22 troubling so-called alternative options for how

- 1 the agency would treat studies without publicly
- 2 available underlying data. These options
- 3 providing tiered access to underlying study data
- 4 or assigning lesser weight to studies without
- 5 publicly available underlying data still threaten
- 6 the agency's use of best available science.
- 7 Moreover, EPA fails to provide even a
- 8 modicum of analysis of how these options would
- 9 actually be implemented, their associated costs,
- 10 which would be significant, and their impacts on
- 11 the scientific community, agency activities, and
- 12 public health decision making.
- The supplemental proposal continues to
- 14 completely disregard established effective
- mechanisms used to vet scientific research,
- including peer review and consensus and findings
- 17 across multiple studies. The EPA provides no
- 18 explanation or justification showing that this
- 19 proposal would improve upon these established
- 20 mechanisms.
- The supplemental proposal also continues
- to raise several troubling concepts that are

- 1 contrary to scientific best practices and chemical
- 2 assessment, as discussed extensively in the
- 3 Seminole National Academy's report, Science and
- 4 Decisions.
- 5 Specifically, the proposed rule ignores
- 6 the report's conclusions that thresholds are the
- 7 effects -- or chemical exposures are the exception
- 8 rather than the rule given biological and exposure
- 9 variability across a population. The proposal
- 10 also gives more value to studies that employ a
- 11 variety of dose response models and can be
- 12 misleading. Multiple bad analyses does not make a
- 13 study more credible.
- 14 Americans need and expect EPA to use the
- 15 best available science. Right now, key
- 16 organizations and institutes across the country
- 17 are grappling with how best to respond to the
- 18 COVID-19 crisis, including the EPA. Several
- 19 groups, including Congress, have raised serious
- 20 concerns around how the censored science proposal
- 21 might impair EPA's use of critical studies to help
- 22 address the current situation and its future use

- of studies to improve preparedness.
- EDF supports meaningful transparency in
- 3 science and the ongoing efforts in the scientific
- 4 community to provide that transparency. But this
- 5 proposal is not about transparency, it is about
- 6 political interests, roll back public health and
- 7 environmental protections.
- Finally, I would like to express dismay
- 9 at EPA's decision to proceed with this proposal in
- 10 the midst of an unprecedented health crisis that
- 11 prevents key public health experts from engaging
- in this process. EDF strongly recommends that EPA
- 13 withdraw the proposed rule. Thank you.
- JASON JACOBSON: Thank you, Jennifer
- 15 McPartland. Next up we have Representative Paul
- 16 Tonko, followed by John Bachmann and Molly Rauch
- 17 after that.
- 18 PAUL TONKO: Okay. Thank you, Jason.
- 19 Can you hear me?
- JASON JACOBSON: We can you hear you.
- PAUL TONKO: And can you see me?
- JASON JACOBSON: I am starting your video

- 1 right now. You should be able to start your
- 2 video.
- PAUL TONKO: Okay. Are we -- do you see
- 4 me?
- JASON JACOBSON: Yes. Go ahead.
- 6 PAUL TONKO: Thank you. Thank you,
- 7 Jason. And thank you to UCS for the opportunity
- 8 to bring us all together. And it is an honor to
- 9 join with so many of the environmental groups and
- 10 environmental advocates that are so concerned
- 11 about this issue. It's an honor to join with you.
- So, I am Paul Tonko. I represent New
- 13 York's 20th Congressional District. As Energy and
- 14 Commerce on Environment and Climate Change
- 15 Subcommittee Chair, I want to express great
- 16 concerns about the Environmental Protection
- 17 Agency's proposed rule supplemental published on
- 18 March 3rd, 2020 entitled strengthening
- 19 transparency in regulatory science.
- Nearly two years ago I testified at EPA's
- 21 public hearing strongly urging EPA to withdraw the
- 22 earlier iteration of this selective science rule.

- 1 That rule would have allowed EPA to selectively
- 2 exclude studies with conclusions they found
- 3 unfavorable. I was joined by over one hundred
- 4 members of Congress, a thousand scientists, and
- 5 the leading scientific advocacy organizations in
- 6 America in condemning this outrageous act.
- 7 Clearly, EPA did not heed our call.
- The path they chose given this blowback
- 9 was to release a supplemental rule that
- 10 effectively does the same thing. This
- 11 supplemental allows EPA to prioritize studies, and
- 12 not just for rulemaking, for all EPA activities.
- 13 Let me repeat that, for all EPA activities.
- 14 They must have known this would be
- 15 problematic because they are trying to get this
- 16 rule adopted in the dark of night. EPA is rushing
- 17 the rule with a shortened comment period, no
- 18 public hearing, and during a pandemic. This is
- 19 shameful behavior and I am glad UCS is giving us
- 20 the opportunity to act.
- EPA's new proposal, like the one before
- 22 it, would severely limit the types of research

- 1 that EPA could take into account when developing
- 2 policies. It has been cloaked in arguments about
- 3 transparency. But let's all admit here that this
- 4 argument is bunk. This has nothing to do with
- 5 transparency. They even admit in this rule text
- 6 that EPA is looking for industry stakeholders to
- 7 be able to reanalyze studies. Why would an
- 8 industry stakeholder ever reanalyze a study unless
- 9 it wanted its conclusions reversed?
- This is a thinly veiled campaign, a
- 11 thinly veiled campaign to limit serious and highly
- 12 credible scientific research that supports
- 13 critical regulatory action. Why would a science-
- 14 driven public agency undertake such a radical
- 15 departure from existing and widely accepted
- 16 scientific standards?
- 17 EPA presents no evidence at all that peer
- 18 reviewed, a system that has literally built
- 19 American scientific might, is failing. In fact,
- 20 only two out of ten thousand papers are retracted
- in the United States. The system is strong, the
- 22 system is fair, and the system leads to positive

- 1 scientific and public health outcomes. Today's
- proposal and its false claims about transparency
- 3 are consistent with that pattern, a fact that was
- 4 put on full display when the administration
- 5 realized its broad approach would hurt regulating
- 6 industries too since many EPA chemical reviews
- 7 relied upon confidential business information. To
- 8 get around this, the rule would give the EPA
- 9 administrator complete discretion to deprioritize
- 10 studies, essentially guaranteeing that public
- interest will always matter more than science.
- 12 That's why I refer to this policy as selective
- 13 science.
- This proposed rule will be used to erode
- 15 landmark advancements -- achievements in public
- 16 health and environmental safety. For example, we
- 17 know the Clean Power Plan would have led to
- 18 reductions in pollution that were predicted to
- 19 prevent some three -- thirty-six hundred premature
- 20 deaths, ninety thousand asthma attacks in
- children, and three hundred thousand missed school
- 22 and work days each year. Many of these health

- 1 benefits were partially determined by landmark
- 2 clean air studies like the Harvard Six City study.
- 3 This is equivalent to telling CDC they can't use
- 4 health data when fighting Corona virus. It is
- 5 both insane and dangerous.
- So, eighty-six of my house colleagues
- 7 stand with me on this, as do countless everyday
- 8 Americans. They are all aware of the reality
- 9 here, that this is not about transparency. This
- is not about protecting human health or protecting
- our environment. This emperor simply has no
- 12 clothes. I must again ask EPA to put science and
- 13 public interest ahead of political and special
- 14 interests and withdraw this rule based on its
- 15 negative impacts on science, and its negative
- 16 impacts on our public health.
- With that, I thank you for the
- 18 opportunity. And thank you again for bringing us
- 19 together.
- JASON JACOBSON: Thank you,
- 21 Representative Tonko. Next up, we have John
- 22 Bachmann, followed by Molly Rauch and Vijay Limaye

- 1 after that.
- John, go ahead.
- JOHN BACHMANN: Okay. I'm starting the
- 4 video. Am I there?
- JASON JACOBSON: Yes. We can hear and
- 6 see you.
- JOHN BACHMAN: Okay. Look, we are just
- 8 eight days before the fiftieth anniversary of the
- 9 first Earth Day and I have some questions. First,
- 10 why is EPA in such a hurry to finish a rule -- no,
- 11 I'm sorry. Why is EPA proposing to regulate
- science and rolling back regulations on pollution?
- 13 Why is EPA in such a hurry to finish a rule for
- 14 which there is not only no legislative mandate,
- 15 but if actually adopted and implemented would
- 16 cause the agency to violate many of its statutory
- 17 mandates? Why do EPA's political leaders pretend
- 18 that they actually care about science, and
- 19 external science advice, or transparency in
- 20 developing policy when again and again their own
- 21 actions show otherwise?
- A fair review of the supplemental

- 1 proposal must conclude that it would expand
- 2 greatly the problems, cost, and wasted effort
- 3 inherent in the original while continuing to
- 4 weaken regulations and assessments by walling off
- 5 access to many important scientific studies. Most
- 6 importantly, EPA has still not demonstrated either
- 7 the need for nor the benefits of regulating
- 8 science, much less the cost.
- A statement in the draft SAB report still
- 10 stands. In general, the SAB finds that the EPA
- 11 has not fully identified the problem to be
- 12 addressed by the proposed rule.
- Absolutely. The agency has not
- 14 demonstrated the need for this proposed
- 15 regulation. In the past, EPA has shown the
- 16 flexibility to handle significant data issues,
- including reanalysis when they were risen. I
- 18 played a role in promoting some of these in the
- 19 fine particle stance. EPA can continue to use its
- 20 existing procedures as it moves toward improving
- 21 the transparency which we all would like, along
- 22 with other federal agencies. The agency can

- better address evolving scientific information
- 2 related to dose response issues by issuing
- 3 guidance without trying to crack the fixed
- 4 regulation that would make the need for reanalysis
- 5 more important than any other criterion for
- 6 evaluating the scientific literature used for
- 7 regulatory decision making.
- The supplemental proposal offers several
- 9 unattractive choices in the guise of trying to
- 10 recognize the overwhelming objection from the
- 11 scientific community on the original rule,
- 12 publicly available tiered access versus restricted
- 13 access, including studies completed before the
- 14 rule or not.
- The second most favored option is try to
- 16 give an appearance of being reasonable. To quote
- one CASAC chair, bologna. Because EPA has done no
- 18 assessment of cost and benefits of the proposal
- 19 and options. I looked at a single set of
- 20 important studies that play a major role in the
- 21 current review of the science and policy for fine
- 22 particulate air pollution standards. My purpose

- 1 was to determine what studies might essentially be
- 2 excluded under the core rule options in 30.5.
- 3 Like the famous Six City and ACS
- 4 programs, these are cohort epidemiology studies of
- 5 fine particles and mortality. What Chris Frey
- 6 calls soot. It's generally not possible to
- 7 provide unfettered access to the personal
- 8 information needed for reanalysis. EPA's
- 9 assessment lists over forty such studies. Under
- 10 the first option, I found that at least thirty of
- 11 these would be excluded from consideration, just
- 12 as in the original proposal.
- Under the alternative, at least twenty-
- 14 five would be downgraded to lower consideration
- 15 solely on the basis of data availability. More
- 16 consideration or weight are not that different
- 17 from exclusion.
- Finally, EPA's leaders' true disregard
- 19 for science is obvious in their actions, like
- 20 shortening SAB and CASAC terms, dumping scientists
- 21 who have EPA funding but not industry consultants,
- 22 cutting EPA's research budget, unilaterally

- 1 dissolving the expert panels long used in air
- 2 standards reviews. Failing to consult with SAB
- 3 before the 2018 transparency proposal and waiting
- 4 nearly a year to respond to SAB's request to
- 5 review the rule with a polite no. SAB went ahead
- 6 and did it.
- 7 Bottom line, this rule with fail. It
- 8 will lose in Court. Dump it, EPA. Thank you.
- 9 JASON JACOBSON: Thank you, John
- 10 Bachmann. Next up we have Molly Rauch, followed
- 11 by Vijay Lamaye and Deborah Wallace after that.
- Just one second, Molly.
- MOLLY RAUCH: Good morning.
- JASON JACOBSON: Okay. Molly, go ahead.
- MOLLY RAUCH: Good morning. Can you hear
- 16 me?
- JASON JACOBSON: We can hear and see you.
- MOLLY RAUCH: Good morning. I am Molly
- 19 Rauch, public health policy director for Moms
- 20 Clean Air Force. Thank you so much to the Union
- 21 of Concerned Scientists for hosting this hearing
- 22 today.

- I am here on behalf of more than one
- 2 million Moms Clean Air Force members to oppose
- 3 this proposal and the supplemental which would
- 4 prevent relevant peer-reviewed public health
- 5 research from being considered when the agency is
- 6 setting life-saving pollutions standards. Moms
- 7 have been speaking out by the thousands against
- 8 this proposal since it was first introduced and
- 9 the supplemental has resolved none of our initial
- 10 concerns.
- 11 The censored science proposal at issue
- 12 today would force the EPA staff to ignore studies
- 13 that use private datasets. This when much of the
- 14 research on the health effects of pollution relies
- on data that needs to be kept private. Things
- 16 like birth dates, home addresses, and medical
- 17 diagnosis. It's precisely this kind of private
- 18 data that has informed some of the most important
- 19 large scale and groundbreaking research on the
- 20 health impacts of pollution. In fact, it's the
- 21 same type of data that underlies the research that
- 22 told us that second-hand smoke was unsafe. And as

- 1 parents, we rely on this type of research to
- protect our children from pollutants and other
- 3 health harms.
- 4 The censored science proposal is the
- 5 cornerstone in a large-scale attack on health
- 6 science at EPA. And specifically, the scientific
- 7 process of Clean Air Act rulemaking. We have seen
- 8 this so far most clearly with the science advisory
- 9 process for the National Ambient Air Quality
- 10 Standards. Some of the changes we have seen, as
- 11 discussed by Dr. Bachmann, include disbanding --
- 12 disbanding advisory panels, lessen scientific
- 13 review without adequate expertise, barring EPA
- 14 funded scientists from serving on advisory panels,
- while creating no equivalent limits on the
- 16 appointment of industry funded scientists, and so
- 17 on.
- If this EPA truly wanted to take more
- 19 care with analysis and with considering science,
- 20 we would not be seeing this kind of wholesale
- 21 disregard for science in every other aspect of the
- 22 NAAOS work. Indeed, Administrator Wheeler is

- 1 likely at any moment this morning to propose an
- 2 update to the particulate pollution matter that
- 3 refuses to tighten the standard.
- And that current standard clearly allows
- 5 for thousands of premature deaths and other health
- 6 problems, thereby ignoring the best available
- 7 science.
- 8 So, this rule attempts to solve a problem
- 9 that does not exist. The EPA already has the
- 10 capacity to evaluate the strength of studies. The
- 11 process laid out is simply unnecessary. It would
- 12 be a huge waste of time and a waste of resources.
- 13 And as UCS experts have pointed out, this would
- 14 provide the benefit of basically an arithmetic
- 15 check. But it would also sideline crucial
- 16 epidemiological research.
- In the proposed supplemental the EPA
- 18 administrator has the sole authority to exempt
- 19 studies from this blanket censorship process.
- 20 Putting this option in the administrator's hands
- 21 means that this is not a scientific process, this
- 22 is a political process. So, in the guise of

- 1 transparency, this rule attempts to shield heavy
- 2 industry from responsibility for lethal pollution.
- Right now, the country is facing an
- 4 unprecedented global health crisis in the Corona
- 5 virus. People's lives are up-ended all across the
- 6 country. And we are relying on the scientific
- 7 expertise of health researchers more than ever.
- 8 We are seeing first hand in real time how strong
- 9 science helps us make the best decisions we can
- 10 for the health of our children, our families, and
- 11 our communities.
- If we have learned anything in the last
- 13 weeks, it's that we must listen to scientists and
- 14 learn everything we can about threats to our
- 15 communities to make the best decisions. This is
- really no time to engage in a stealth operation
- 17 aimed at censoring the scientific underpinnings of
- our nation's health regulations.
- Moms Clean Air Force strongly opposes the
- 20 censored science proposal and supplemental and we
- 21 urge EPA to withdraw it. And I want to again say
- 22 thank you to the Union of Concerned Scientists for

- 1 the (inaudible) rule. Thank you.
- JASON JACOBSON: Thank you, Molly. The
- 3 next speaker will be Vijay Limaye, followed by
- 4 Deborah Wallace and Beto Lugo-Martinez after that.
- 5 Vijay, go ahead.
- 6 VIJAY LIMAYE: Hello. My name is Vijay
- 7 Limaye. And I want to thank the Union of
- 8 Concerned Scientists for organizing this virtual
- 9 public hearing today. I am trained as a PhD
- 10 environmental epidemiologist. I am also a former
- 11 EPA scientist focusing on better understanding the
- 12 harmful health effects of air pollution.
- 13 At the EPA I worked on air pollution and
- 14 health science data and policy. I now work as a
- 15 scientist at the National Resources Defense
- 16 Council, NRDC. With regards to the supplemental
- 17 proposed rule, it includes a number of glaring and
- 18 foundational deficiencies. And there is a
- 19 significant absence of any attempt by EPA to
- 20 assess the major risks associated with actually
- 21 implementing this proposal.
- I am concerned by EPA's lack of

- 1 justification for this sweeping reach of the
- 2 supplemental proposal, which is all-encompassing
- 3 compared to even the original proposed rule. EPA
- 4 now says that its science censorship rule would
- s apply to any data and models used by the agency to
- 6 craft its regulations. The change is significant.
- 7 And it is an expansion of the net cast in the
- 8 original proposal, which was limited to dose
- 9 response data and models. And this change could
- 10 weaken a wider range of current pollution controls
- 11 all across this country. But that major change in
- scope was never justified in the proposal.
- Moreover, this proposal is poorly
- 14 conceived at a fundamental level. And as you have
- 15 heard this morning, attempts to address a problem
- 16 that simply does not exist. EPA has not in the
- 17 original proposed rule or in this supplemental
- 18 proposal adequately identified any particular
- 19 problem to be addressed by this unprecedented
- 20 agency action.
- The concern was identified earlier by
- 22 EPA's own scientific advisory board. This was

- 1 months ago in regards to the original proposal.
- 2 But the agency did not address that concern in the
- 3 supplemental proposal. EPA has not meaningfully
- 4 engaged with the scientific advisory board in
- 5 assembling its supplemental proposal. And in the
- 6 supplemental proposal, EPA has not responded in
- 7 any meaningful way to the major questions and
- 8 concerns identified by the SAB about this rushed
- 9 effort.
- 10 EPA has historically relied upon
- 11 thousands of high-quality public health studies
- 12 for decades in order to understand how
- environmental contaminants like air pollution
- 14 affect human health. This approach based on the
- 15 careful parsing of the best available scientific
- 16 evidence, data that has been thoroughly reanalyzed
- 17 and validated, has delivered profound health and
- 18 economic benefits to the American public over the
- 19 past fifty years to the tune of two trillion
- 20 dollars by the agency's own estimate.
- The monumental achievements of the Clean
- 22 Air Act propel and strengthen by expert

- 1 application of epidemiology, toxicology, and
- 2 interdisciplinary environmental health science
- 3 should speak for themselves. Any attempt at this
- 4 point to unsettle the agency's proven process and
- s cast doubt on the integrity of overwhelming and
- 6 thoroughly validated health evidence is simply not
- 7 justified.
- The supplemental proposal lacks any
- 9 reasonable legal or scientific rationale. The
- 10 recently finalized Integrated Science Assessment
- 11 for Fine Particulate Matter, Soot Air Pollution
- 12 demonstrates that the existing scientific review
- 13 processes are fully functioning to capture and
- 14 characterize the best available science as
- 15 mandated by law.
- In working to survey the available
- 17 literature and identifying health effects caused
- 18 by exposure to harmful air pollution, I know that
- 19 the EPA staffers carefully review and follow the
- 20 federal privacy protections, data integrity laws,
- and the agency's already high bar for
- 22 consideration of scientific evidence. Thoughtful

- 1 attention is already paid to critically assessing
- the quality of each study's methods and results,
- 3 including the quality of underlying data from
- 4 which conclusions are made about causal effects.
- And no decision at EPA is made on a basis
- 6 of a single study alone. Rather, scientists work
- 7 for years to painstakingly assemble and assess the
- 8 evidence. This approach is working. But the
- 9 supplemental proposal would up-end it by enabling
- 10 political meddling in the agency's work.
- 11 EPA now proposes to prioritize its
- 12 consideration of certain scientific studies over
- others without any clear criteria or transparent
- 14 publicly accountable process. That's a recipe for
- 15 bias and chaos in future EPA rulemaking because
- there is no clear explanation for how such
- 17 important decisions will be made or implemented.
- The supplemental rule proposes to give
- 19 EPA the expansive new authority and the
- 20 administrator to ignore the rules own
- unprecedented restrictions and make exceptions to
- 22 allow for handpicked studies to be considered in

- 1 the agency's work. Moreover, administrator would
- 2 not need to provide any robust explanation for
- such a drastic intervention.
- In summary, the agency has not adequately
- 5 shown the need for this proposed regulation. To
- 6 the contrary, this defective supplemental proposal
- 7 would ignite cascading waves of unnecessary,
- 8 unworkable, and hugely expensive implementation
- 9 issues. It would also directly enable selective
- 10 interference in the science --
- JASON JACOBSON: And that is time. Thank
- 12 you, Vijay. Next, we have Deborah Wallace,
- 13 followed by Beto Lugo-Martinez. And Patrice
- 14 McDermott after that.
- DEBORAH WALLACE: Well, I have no video.
- 16 So, it is just going to be audio.
- 17 JASON JACOBSON: That is just fine. Go
- 18 right ahead then.
- DEBORAH WALLACE: Okay. My name is
- 20 Deborah Wallace. I got my PhD in ecology in 1971.
- 21 And have served in industry, government, academia,
- 22 and the non-private sector. I have authored and

- 1 co-authored many peer-reviewed publications.
- 2 As a member of the environment section of
- 3 the American Public Health Association, I am
- 4 circulating a letter to Andrew Wheeler asking for
- 5 rescinding of this rule. It has about a hundred
- 6 signatures to date of environmental and public
- 7 health scientists, doctors and nurses. The letter
- 8 points out flaws in the rule that are not yet
- 9 widely discussed. For example, one of the
- 10 important tools in environmental health analysis
- is the meta-analysis. By excluding so many
- 12 studies because of this raw data rule, there may
- 13 not be enough admitted studies to support meta-
- 14 analysis.
- Secondly, the rule would create a massive
- 16 database on a website inviting hacking by parties
- 17 with commercial interests in lackness of standards
- 18 and by hackers who are either pranksters or use
- 19 ransomware. Hackers could falsify data and
- 20 analyses, erase data and analyses, and reidentify
- 21 individuals. Hacking has become one of the most
- 22 expensive and disruptive crimes. Hacking by

- 1 corporations is so common that the Cyber
- 2 Infrastructure Agency of Homeland Security gives
- 3 it a class by itself.
- Another point, the rule opens policy and
- 5 standard setting processes to quote reanalysis,
- 6 alternative models, and independent validation.
- 7 including by well-funded consultants and direct
- 8 employees of the regulated industries, thus the
- 9 rule shows no recognition of the influence of
- 10 conflicts of interests on scientific results and
- 11 provides no assurance of testing and correcting
- 12 for conflict of interests. Indeed, it invites
- 13 distortion of science by conflicts of interest.
- 14 There is a large literature on conflicts of
- interest that documents the bias they introduce
- 16 into results and conclusions.
- Another point, the rule fails to
- 18 recognize the social science of informed consent,
- 19 and a broad informed consent, which indicates that
- 20 fewer volunteers would participate in
- 21 environmental health research if they knew that
- their data would be posted and would be available

- 1 to for-profit industries. Privacy is very
- 2 important to volunteers.
- The new 2017 common rule with which EPA
- 4 must comply requires use of the broad informed
- 5 consent form for studies that would post data.
- 6 Certain classes of potential volunteers,
- 7 especially members of minority groups and people
- 8 concerned about privacy, would shy away from
- 9 giving broad consent. Thus, the rule would
- 10 severely impair development of science. And there
- 11 are papers out there in the literature about this.
- This rule usurps the debate function of
- 13 the larger scientific community in deciding what
- is influential and highly influential scientific
- information, what science is appropriate to
- 16 support this scientific information and regulatory
- 17 standards, and the methods for making these
- 18 decisions.
- The rule ignores the evolution of this
- 20 debate and the knowledge of this important
- 21 function of the scientific community that we gain
- 22 from the disciplines of philosophy of science,

- 1 history of science, and sociology of science.
- 2 There are at least half a dozen journals in
- sociology that explore the sociology of science
- 4 and how we come to know what we know through the
- 5 interactions within the scientific community.
- Thus, the proposed supplement would lead
- 7 to failure of EPA to fulfil its functions of
- 8 protecting the environment and environmental
- 9 public health through subversion of environmental
- 10 science and environmental health science by undue
- influence of regulated industries, and to
- 12 strangulation of science both at the level of
- 13 consideration of the studies used for policy and
- 14 regulation, and at the level of producing science
- 15 based on volunteers.
- Thank you very much for allowing me to
- 17 introduce these ideas.
- JASON JACOBSON: Thank you, Deborah.
- 19 Next, we have Beto Lugo-Martinez, followed by Cam
- 20 Wejert-Depue. And after that is Patrice
- 21 McDermott.
- 22 BETO LUGO-MARTINEZ: Hi. Good morning.

- 1 This is Beto Lugo-Martinez. I am based out of
- 2 Kansas City. And I have a short comment letter
- 3 that I put together. And I want to thank UCS for
- 4 putting -- actually putting this virtual meeting
- 5 together in spite of not having open public
- 6 comment, you know, availability with the EPA or
- 7 their agency.
- 8 So, a little bit of background of my
- 9 organization or it's -- my organization is called
- 10 CleanAirNow. It's an environmental justice
- organization in Kansas City. We work on the front
- 12 lines of environmental racism in communities fence
- 13 line to industries, which have recently been given
- 14 a green light to increase pollution during this --
- 15 during the current pandemic.
- Our communities here are already
- 17 struggling. Not just our community, but large
- 18 communities around the country already struggled
- 19 to survive. The COVID pandemic is making the
- 20 usual challenges even more difficult to overcome.
- 21 Decisions made about health and environment should
- 22 be based on the best available science period.

- 1 The deceptively titled, Strengthening
- 2 Transparency in Regulatory Science proposal does
- 3 just little -- does just the opposite by keeping
- 4 highly respected peer-reviewed scientific studies
- 5 from informing government decisions on public
- 6 health and environmental protection.
- 7 As its misleading name suggest, this
- 8 rule's intent and effect is to exclude from
- 9 consideration scientific studies that examine the
- 10 health impacts of environmental contamination and
- 11 toxic chemicals that meet all scientific validity
- 12 and rigor simply because they rely upon non-public
- 13 data such as confidential medical information.
- 14 These studies are possible because the researchers
- 15 promise to protect communities, protect
- 16 confidentiality of patients or subject matter
- 17 participants.
- 18 Environmental justice frontline
- 19 communities although always overlooked by
- 20 Environmental Enforcement agencies have finally
- 21 found a way to use scientific facts to redirect
- 22 decisions that affect public and environmental

- 1 health. And one of these examples is through
- 2 community based participatory research, the CBPR.
- 3 Communities have found a way to engage in
- 4 a conversation with industry and environmental
- 5 regulators and the people who make the laws. We
- 6 are using data, quantifiable data and other
- 7 evidence-based information to engage in the
- 8 conversation to really protect the communities'
- 9 best interest. Now that communities have a way to
- 10 engage in the conversation, beyond simply
- 11 providing personal stories, now the government is
- 12 trying to take this away from us.
- It is hypocrisy. Before we were called
- 14 vigilantes and emotional and too soft. Now that
- we are providing factual, hard science the
- 16 government wants to exclude science and pick and
- 17 choose when a rule does or doesn't apply. That is
- 18 the opposite of a transparent process, excluding
- 19 specific studies that make it harder to use
- 20 science to put new safeguards in place.
- When science-based facts are not taken
- into account into any permitting or land use

- 1 decisions or enforcement actions, our community
- 2 members suffer the most.
- This proposal echoes tactics the fossil
- 4 fuel, Big Ag, and chemical industries to evaluate
- 5 science. It exemplifies this administration's
- 6 abandonment of public protections entirely and has
- 7 made access to the commons a free for all for the
- 8 highest bidders. Showing the public once again it
- 9 prioritizes profits over people.
- I am outraged that we are even having
- 11 this conversation in the middle of a pandemic.
- 12 The situation around COVID is a perfect example,
- while the White House may at times attempt to
- 14 redirect our actions to appease economic
- interests, ultimately governors and community
- 16 leaders are looking to our healthcare
- 17 professionals, our researchers and scientists who
- 18 quide the decisions towards an outcome that is
- 19 most suited to protect the general public. More
- than ever we should be listening to what science
- is telling us about our health. We should not be
- 22 restricting the use of science in decision making.

- 1 Excluding science-based facts will
- 2 adversely and disproportionately affect public
- 3 health and impact communities of color, we should
- 4 be prioritizing our ability to protect our air,
- 5 water, climate and health. It is a critical time
- 6 to embrace science-based protections for community
- 7 health and keeping communities safe from chemical
- 8 toxicants. Thank you. Thank you for the
- 9 opportunity to speak today.
- JASON JACOBSON: Thank you, Beto. Next,
- 11 we have Cam Wejert-Depue, followed by Patrice
- 12 McDermott and Michael Buza after that.
- 13 Cam, go ahead when you are ready.
- 14 CAM WEJERT-DEPUE: Great. Can you hear
- 15 me?
- JASON JACOBSON: We can.
- 17 CAM WEJERT-DEPUE: Great. Good morning
- 18 everyone. Thank you for giving me the time to
- 19 speak today on such an important issue. My name
- 20 is Cam Wejert-Depue. I work for the American Lung
- 21 Association's Healthy Air Campaign. Known as the
- 22 nation's oldest voluntary health agency, the

- 1 American Lung Association's primary mission is to
- 2 save lives, particularly by improving lung health
- 3 and preventing lung disease.
- 4 The American Lung Association strongly
- 5 opposes the EPA's so-called strengthening
- 6 transparency and regulatory science proposal.
- 7 Under this proposal many key studies that show the
- 8 impact of air pollution on health will be
- 9 downplayed or excluded. This proposal would not
- 10 strengthen or clarify transparency within science
- or improve regulatory science. As I will discuss,
- 12 this proposal would lead to the exclusion of
- 13 critical studies within the rulemaking process and
- 14 the agency more broadly. This includes studies
- 15 that show that particulate matter air pollution
- 16 causes premature death and elevated risks of
- 17 respiratory illnesses. In fact, I would like to
- 18 highlight two particularly important studies that
- 19 this proposal would deem as not transparent and
- 20 therefore could exclude from the EPA's rulemaking
- 21 process.
- First, in 1993 researchers at Harvard

- 1 University published a landmark air pollution
- 2 study showing that particulate matter air
- 3 pollution was linked to premature death. The
- 4 Harvard Six Cities Study tracked the health of
- 5 eight thousand, one hundred and eleven adults and
- 6 fourteen thousand children in six small cities in
- 7 the United States beginning in the 1970's. The
- 8 results found that people in the cities with
- 9 cleaner air were living two to three years longer
- 10 than those living in cities with dirtier air. The
- 11 findings added that residents in the city with the
- 12 dirtiest air, in Steubenville, Ohio, were twenty-
- 13 six percent more likely to die prematurely than
- 14 were citizens of the cleanest city in Portage,
- 15 Wisconsin. Another finding that stood out to
- 16 researchers from the study was that the culprit
- 17 was particulate matter and not sulfur dioxide as
- 18 they had thought. Industry and their allies in
- 19 Congress challenged the findings of this study and
- 20 other similarly important studies.
- Instead of blocking the studies as this
- 22 proposal would do, EPA took a logical step and

- 1 referred the study to an independent third party
- 2 to The Health Effects Institute for a deep dive
- 3 review. There, autonomous reviewers examined the
- 4 data and developed a report that confirmed their
- 5 original findings.
- In addition to the Harvard Six City
- 7 Study, the American Cancer Society's Cancer
- 8 Prevention Study two, which began in 1982, was a
- 9 landmark piece of research that revealed some of
- 10 the many risks to human health through breathing
- 11 air pollution. Private health and medical data
- 12 was used from hundreds of thousands of
- 13 participants and shed light on the need to clean
- 14 up emissions from power plants, diesel engines,
- and many other pollution sources in order to
- 16 protect our public health.
- 17 These two studies with decades old
- 18 patient data and others in the long list of
- 19 studies that found evidence of harm from
- 20 industrial emissions appear to be targets of this
- 21 proposed rule.
- Once published, these studies raised

- 1 alarms in the public health community about the
- 2 increased likelihood of respiratory illnesses and
- 3 premature deaths due to air pollutants like
- 4 particulate matter, as well as the
- 5 disproportionate effect of poor air quality on the
- 6 most vulnerable communities. In response,
- 7 industry used this same messaging developed by the
- 8 tobacco industry to challenge the transparency of
- 9 public health science. The same arguments used in
- 10 this proposal.
- Moreover, EPA's rushed process around
- 12 this proposal, while missing adequate reviews, all
- 13 highlight a key problem with this rule. It will
- 14 not improve the use of science at EPA.
- 15 Restricting the use of studies like the Harvard
- 16 Six City Studies and the American Cancer Society
- would falsely downplay the impact of air pollution
- on health. It is essential to use the best public
- 19 health science when it comes to making decisions
- 20 about our public health.
- On behalf of the millions of Americans
- who struggle with poor air quality and personally

- 1 suffer from the impacts, I urge the EPA to
- 2 withdraw this proposal. Thank you.
- JASON JACOBSON: Thank you, Cam. Next,
- 4 we have Patrice McDermott, followed by Michael
- 5 Buza. And after that is Dr. Bernie Goldstein.
- Patrice, one moment. Patrice, go ahead.
- 7 PATRICE MCDERMOTT: Thank you. My name
- 8 is Patrice McDermott. And I am director of
- 9 Government Information Watch. And I have worked
- 10 in the area of transparency and accountability for
- 11 approximately forty years. My remarks today are
- intended to address those issues.
- What the EPA is proposing is not
- 14 transparency, nor is it transparent science. It
- 15 has long been an underlying principle of advocates
- 16 for government transparency and accountability.
- 17 The trust in government is dependent on
- 18 both the openness of government policies, rules,
- or practices, and certainty that privacy-protected
- 20 information, PPI, will be held confidential when
- 21 it is given to government agencies.
- We have become increasingly aware

- 1 moreover of the near impossibility of anonymizing
- 2 personably identifiable information even with
- 3 tiered access to independent validation when such
- 4 validation includes the information necessary --
- 5 quote, necessary to understand, assess, and
- 6 reanalyze findings by entities outside of the
- 7 agency.
- In the proposed rule, EPA reserves the
- 9 right to itself to place less weight on the
- 10 studies to the point of entirely disregarding them
- if the data and models underline pivotal
- 12 regulatory science are not made available in full
- 13 to EPA. Are not, quote, unquote, transparent by
- 14 which EPA means that the underlying raw data is
- 15 made publicly available in a manner sufficient for
- 16 independent evaluation. Such raw data includes
- 17 medical records and other PPI that are required to
- 18 be held confidential.
- At the same time, EPA would be required
- 20 to, quote, give explicit consideration to a long
- 21 list of models that could be prepared by outside
- 22 stakeholders. The rule also proposes an

- 1 exclusionary test that eliminates individual
- 2 studies based solely on whether the data is
- 3 transparent. There is, however, no clear mandate
- 4 that the models prepared by outside stakeholders
- 5 be held to this standard. Worse, both the meaning
- 6 of the exclusionary test itself and the decision
- 7 to exempt a particular study from the requirement
- 8 of public availability are explicitly left
- 9 entirely to the discretion of the administrator to
- 10 apply on a case by case basis. This is not
- 11 transparency.
- The following principles and
- 13 recommendations are drawn from Rena Steinzor and
- 14 Wendy E. Wagner with permission. Transparent
- 15 science should make publicly available a conflict
- of interest disclosure statement if the study was
- 17 privately sponsored, as well as the underlying
- 18 contract governing that research in order to
- 19 ensure that researcher's independence to determine
- 20 study design and report's results was preserved.
- 21 A clear statement of the methods for data
- 22 collection and analysis used in the study to allow

- 1 for scrutiny, and even replication of the study.
- 2 And all of the underlying data, presumably in
- 3 digital form, that is not original specimens, et
- 4 cetera. A proposal for a proposal for --
- 5 transparent science, should one apply the same
- 6 standards to all scientific research and analyses
- 7 used by the agency. Particularly research that is
- 8 not published and that has escaped rigorous peer
- 9 review.
- 10 Require that a list of all excluded
- 11 research be shared with the public as decisions
- 12 are made. Such disclosure could be accomplished
- by listing excluded or presumptively excluded
- 14 information on a dedicated website in the course
- of a rulemaking agency decision. And three, be
- 16 applied to all technical analyses prepared by the
- 17 agency.
- As this proposed rule neither conforms
- with the principles above, nor meets the
- 20 requirements for a proposal for real transparent
- 21 science, I urge that it be withdrawn in its
- 22 entirety. Thank you.

- JASON JACOBSON: Thank you, Patrice.
- 2 Next up we have Michael Buza, followed by Dr.
- 3 Bernie Goldstein, and Tricia Dellolacono after
- 4 that.
- 5 MICHAEL BUZA: Hello.
- JASON JACOBSON: Mike, go ahead.
- 7 MICHAEL BUZA: Yes. Can you hear me?
- JASON JACOBSON: We can hear you.
- 9 MICHAEL BUZA: Okay. My name is Mike
- 10 Buza. I am currently the chair of the Nepessing
- 11 Group of the Sierra Club. I have also worked
- 12 forty years in the past -- I am retired now, but
- worked forty years in the past in healthcare
- 14 service in a variety of roles, including fourteen
- 15 years as an administrator. My comments are as
- 16 follows:
- 17 The EPA proposed rule to supplemental
- 18 strengthening transparency in regulatory science
- 19 appears to ignore the real-life world of doing
- 20 research. The new rules would require scientists
- 21 to disclose all raw data, including confidential
- medical records, before the agency could consider

- 1 an academic study's conclusions. These new
- 2 proposed rules appear to ignore the HIPAA rules
- 3 and state confidentiality laws that clinicians and
- 4 medical researchers must live on. Any violation
- 5 of the HIPAA or state confidentiality laws can
- 6 result in stiff fines and loss of professional
- 7 licenses.
- In essence, the researchers could ruin
- 9 their career to release their findings. All
- 10 persons who have access to medical records are
- 11 required to have annual training on HIPAA rules
- and state regulations on confidentiality so there
- is no room for denial of the laws and regulations.
- The EPA has proposed supplemental
- 15 rules -- a supplemental rule to strengthening
- 16 transparency and regulatory science would make it
- 17 virtually impossible to conduct research to ensure
- 18 the environmental safety of the public, which the
- 19 EPA is supposed to protect. To follow EPA rules
- 20 and state confidentiality laws would require
- obtaining release of information from all subjects
- in the study. If a number of persons refuse to

- 1 sign the release, this could put into question the
- 2 reliability of the data. Also most likely limit
- 3 the number of subjects in the study. Again,
- 4 putting into question the reliability of data.
- It appears that the current EPA rules is
- 6 to make it impossible to conduct research to
- 7 protect the citizens of the United States.
- I would like to conclude by thanking the
- 9 UCS for providing me this opportunity to speak.
- 10 Thank you very much.
- JASON JACOBSON: Thank you, Michael.
- 12 Next, we have Dr. Bernie Goldstein, followed by
- 13 Tricia Dellolacono, and Ben Levitan after that.
- Dr. Goldstein, go ahead.
- BERNIE GOLDSTEIN: First, my deepest
- 16 thanks for the Union of Concerned Scientists for
- 17 their hard work in putting on this hearing. I
- 18 will focus my remarks on fine particulates and
- 19 biomedical causability.
- I have an influential scientific model
- 21 which I wish were wrong. It predicts that I am
- 22 the oldest person at this hearing with fifty-four

- 1 years of experience and the longest tenure in
- 2 performing what I personally believe to be highly
- 3 pivotal and scientifically influential
- 4 environmental post studies, all two hundred of
- 5 them.
- Science is a web. Just untangling one
- 7 part of the web from another by artificial
- 8 definitions is impossible. For fine particulates,
- 9 it was Sidney Laskin in the 1940s who first showed
- 10 that they penetrated deeply into the lung and were
- 11 more toxic than coarse particles. But a fine
- particle standard could not be set under the 1970
- 13 Clean Air Act until much, much later. Many
- 14 confirmatory approaches and laboratory animals
- were needed and not all initially supporting the
- 16 Laskin (phonetic) findings. Also needed was a
- 17 robust monitor to measure fine particles, which
- 18 took years and also much controversy. But without
- 19 these studies, we could have not had either the
- 20 Harvard Six City Study nor the American Cancer
- 21 Society Study. These are the poster children for
- 22 the alleged need for transparency.

- 1 There are thousands of studies that have
- 2 since confirmed the Harvard findings. Again, not
- 3 unanimously. Let me emphasize that none of the
- 4 studies that I have already referred to fit the
- 5 supplement's definition of replication or
- 6 reanalysis, which seems to be its major impact.
- 7 They think this new term called reproduction --
- 8 the definition is given in the supplemental,
- 9 mostly hand waiving -- hand waving or not
- 10 applicable to environmental epidemiology. One
- 11 approach we do use in science, while imperfect, is
- 12 to look at citations as a relevant indicator of
- 13 influential science.
- I will speak to biological causability,
- which is almost uniformly a factor in EPA's
- 16 description of the scientific analysis underlining
- 17 regulation. As much of the studies related to
- 18 biological causability that are cited by EPA, are
- not dose response models, they would clearly be
- 20 affected by the new supplement. As defined in the
- 21 December 2019 particulate ISA, biological
- 22 causability is part of the weight of evidence

- 1 analysis that considers the totality of the health
- 2 effects evidence, including consistency and
- 3 coherence of effects described in experimental and
- 4 observational health studies. Each of the six
- 5 health effects chapters contains a section on
- 6 biological causability.
- 7 Basically, there is -- not only do they
- 8 have additional references, I counted about twenty
- 9 percent more in the chapter on cardiovascular
- 10 facts, they also reference in the biological
- 11 causability sections the previous ISA, which
- 12 presumably references the previous ISA before
- 13 that, are all of these scientific and influential
- 14 since they have all been incorporated into the
- 15 findings that EPA uses.
- Again, not always complete agreements. I
- 17 have mentioned it is not surprising that is not
- 18 complete agreement given the complexity and
- inherent challenges. But that is the crucial
- 20 point, without a clear definition the
- 21 administrator is free to cherry pick which studies
- 22 he or she wishes to go on.

- Finally, these decisions points and new
- 2 definitions should be added to the many aspects of
- 3 this overall proposal that should have been
- 4 reviewed by EPA's congressional mandated
- 5 scientific advisory board. Thank you.
- JASON JACOBSON: Thank you, Dr.
- 7 Goldstein. Next up we have Trisha Dellolacono,
- 8 followed by Ben Levitan, and Dr. Rick Bein after
- 9 that.
- 10 Trisha, go ahead.
- 11 TRISHA DELLOLACONO: Hello. My name is
- 12 Trisha Dellolacono. And I am the national field
- manager for Moms Clean Air Force. We are a
- 14 community of over one million moms and dads united
- 15 against air pollution to protect our children's
- 16 health. I'm also a mom to four young children.
- 17 My family is currently practicing physical
- 18 distancing in our home in New Jersey due to our
- 19 public health crisis.
- I am grateful to the Union of Concerned
- 21 Scientists for organizing this public virtual
- 22 hearing today. I joined this hearing this morning

- 1 to speak out in opposition to Administrator
- 2 Wheeler's attempts to censor science in the name
- 3 of transparency.
- Right now, we are facing an unprecedented
- 5 public health crisis. The American families are
- 6 relying on the scientific expertise of health
- 7 researchers to protect us now more than ever. We
- 8 are seeing how strong science helps us make the
- 9 best decisions we can for the health of our
- 10 children, our families and our communities.
- 11 As the Corona virus crisis worsens across
- 12 the country, the EPA should be making a special
- 13 effort to listen to the voices of scientists and
- 14 public health experts to make decisions that will
- 15 protect our health in the face of this pandemic
- 16 and not make us sicker.
- 17 This proposal put forth by the Trump
- 18 administration constrains and undermines
- 19 scientific integrity from the sound voice of
- 20 scientists. This is an attack while the country
- 21 is grappling with global pandemic.
- The EPA's censored science proposal would

- 1 prevent relevant, peer-reviewed public health
- 2 research from being considered when the agency is
- 3 setting life-saving pollution standards.
- 4 Moms Clean Air Force members across the
- 5 country have been speaking out by the thousands
- 6 against this proposal since it was first
- 7 introduced three years ago. The latest revision
- 8 to the proposal is just as problematic as when it
- 9 was first introduced. And we remain deeply
- 10 concerned about the implications protecting
- 11 children from pollution.
- Science keeps our families safe. And the
- 13 Trump EPA wants to cast it aside to benefit
- 14 industry polluters. American families depend on
- 15 EPA's consideration of high-quality science to
- 16 protect us from the impacts of air pollution and
- 17 toxic chemicals. This proposal would exclude
- 18 certain types of public health research from
- 19 consideration, placing the health of our children
- 20 at risk. Limiting the scientific information, the
- 21 EPA can use to identify public health threats and
- 22 protect us from pollution is reckless and

- 1 dangerous. Not only does this proposal compel EPA
- 2 to subject high-quality research to extreme,
- 3 unnecessary, and untenable levels of disclosure,
- 4 but it also includes loopholes that would allow
- the administration to exempt the industry from
- 6 having to disclose details of its own studies.
- 7 American families depend on the EPA and
- 8 high-quality science to protect families like mine
- 9 from the impacts of air pollution and toxic
- 10 chemicals. This proposal puts the protection in
- 11 jeopardy, placing the health of our children at
- 12 risk.
- This proposal would also significantly
- 14 limit the research and data that EPA can use to
- 15 make informed policy decisions under major public
- 16 health and environmental laws.
- Moms Clean Air Force members are highly
- 18 familiar with the impact that pollution has on
- 19 people and the devastating health impacts of
- 20 pollution. EPA's job is to protect human health
- 21 and the environment and not to pretend pollution
- 22 doesn't harm people. Moms Clean Air Force members

- 1 are highly familiar with the impact that pollution
- has on people -- sorry.
- My own family was exposed to a toxic
- 4 chemical after a horrifying accident in my
- 5 community that left us breathing polluted air and
- 6 poisoned my family. As a mom who has witnessed
- 7 her children's health deteriorate due to polluted
- 8 air they were breathing, I know personally what it
- 9 is like to rely on scientific studies and sound
- 10 science whose data informed us during that
- 11 horrifying time. And again, during this Corona
- 12 virus pandemic my family is relying on sound
- 13 science to keep us safe.
- On behalf of my family and the Moms Clean
- 15 Air Force one million members, I strongly urge EPA
- 16 to withdraw this dangerous proposal for the health
- 17 and safety of our children. Thank you.
- JASON JACOBSON: Thank you, Tricia.
- 19 Next, we have Ben Levitan, followed by Dr. Rick
- 20 Bein, and Theodore Brown after that.
- Ben, please go ahead.
- BEN LEVITAN: Good morning. My name is

- 1 Ben Levitan. And I am a senior attorney on the
- 2 U.S. Clean Air Team at Environmental Defense Fund.
- 3 On behalf of our more than 2.5 million members and
- 4 supporters, EDF urges EPA to withdraw its reckless
- 5 and unlawful proposal to censor the science that
- 6 protects public health and the environment.
- 7 This supplemental notice greatly expands
- 8 the reach of the original proposal, severely
- 9 limiting EPA's use of the best available science
- 10 to protect public health. Like the original
- 11 proposal, the supplemental notice fails to remedy
- 12 any problem, is not consistent with scientific
- 13 practice, and inflicts grave harm on our
- 14 communities, especially the most vulnerable.
- If implemented, it would bar EPA from
- 16 considering the best scientific evidence when
- 17 making decisions about our health and environment,
- 18 which would undermine bedrock protections that
- 19 have saved millions of lives.
- 20 EPA's supplemental proposal fails to
- 21 address the fatal deficiencies that EDF and others
- raised in comments on the original proposal while

- 1 creating additional problems. This supplemental
- proposal also underscores EPA's lack of legal
- 3 authority to issue this deeply harmful rule.
- 4 EPA now asserts for the first time that
- s an obscure federal law known as the Housekeeping
- 6 Statute authorizes this sweeping attack on health
- 7 science. This novel legal theory flouts the plain
- 8 language and history of this statute, both of
- 9 which make clear that EPA is not an executive
- 10 department with housekeeping authorities.
- Even if EPA were an executive department,
- 12 the censored science rule is clearly substantive
- and would profoundly affect EPA's implementation
- of multiple environmental laws. It is therefore
- 15 beyond the housekeeping powers granted by the
- 16 statute for any agency.
- In addition, today's virtual public
- 18 hearing by no means excused EPA's unlawful failure
- 19 to hold its own public hearing. Section 307(d) of
- 20 the Clean Air Act requires EPA to hold a public
- hearing for the supplemental proposal, as the
- agency did for the original proposal in 2018. The

- 1 original proposal easily met the criteria for
- 2 public hearing requirements. And the supplemental
- 3 proposal only expands the scope of the action and
- 4 heightens the necessity for public input.
- 5 While we greatly appreciate today's
- 6 opportunity to express some of our many concerns,
- 7 EPA's refusal to hold a public hearing remains
- 8 unlawful and undermines the public's ability to
- 9 weigh in on this harmful and consequential action.
- 10 Finally, EPA's decision to expand its
- 11 attack on public health science during a national
- 12 health crisis is dangerous and unconscionable.
- Our nation's healthcare and medical professionals
- 14 are courageously working on the front lines of
- this crisis saving lives imperiled by COVID-19
- 16 while risking their own.
- These experts' input on the supplemental
- 18 proposal is critical, but they cannot and should
- 19 not have to divert their attention from our
- 20 national crisis to meet EPA's arbitrary comment
- 21 deadline. Neither should citizens be demanded to
- 22 address this outrageous attack on public health

- 1 while grieving the illness and deaths of their
- 2 loved ones, juggling remote work, home schooling,
- 3 and child care. And confronting financial, mental
- 4 health, and other personal challenges.
- It's unacceptable to endanger the public
- 6 health and welfare with this supplemental proposal
- 7 at any time, but it is even worse during a period
- 8 of unprecedented confusion and peril for the
- 9 nation.
- 10 For these reasons and others that we will
- include in written comments, EDF call on
- 12 Administrator Wheeler to immediately withdraw this
- 13 proposal. Thank you.
- JASON JACOBSON: Thank you, Ben. At this
- 15 time, we are going to take a short break. We have
- 16 had a couple of speakers that haven't been able to
- 17 connect and we want to make sure that we ensure
- 18 consistency with the schedule that has been
- 19 posted. So, at this time we will take a short
- 20 pause until 10:45. And we will pick it up then
- 21 with Dr. Rick Bein. Thank you.
- (Whereupon, a recess was taken.)

- JASON JACOBSON: Okay. We are going to
- 2 resume the virtual public hearing at this time.
- 3 Next up we have Dr. Rick Bein.
- Dr. Bein, go ahead when you are ready.
- 5 RICK BEIN: I don't have the video yet.
- JASON JACOBSON: We can see you.
- 7 RICK BEIN: Okay. I am Rick Bein,
- 8 Professor Emeritus Department of Geography at
- 9 IUPUI, better known as Indianapolis University
- 10 Purdue University at Indianapolis. My area of
- 11 focus is environmental conservation and a number
- of other disciplines.
- The action by EPA clearly reflects the
- 14 self-interest to ignore science. The action --
- 15 this action reflects the attitude of the Trump
- 16 administration making the EPA a puppet. The
- 17 original mission of the EPA has become negated.
- 18 Whatever science limits big business, science is
- 19 recorded -- is ignored. Ecological concepts of
- 20 population dynamics would show that periodic
- 21 pandemics occur. Many history of these things as
- 22 civilizations have collapsed. Diseases including

- 1 bubonic plague, Spanish flu, SARS is some more
- 2 recent ones, but many, many times in the past.
- We have much writings where people like
- 4 Rachel Carson, Thomas Malthus, Jared Diamond
- talking about the problem of this disease or
- 6 diseases coming from time to time. This is the
- 7 kind of thing that is being ignored and is a
- 8 serious problem and because of the lack of peer
- 9 review and transparency. That's all I have to
- 10 say. Thank you.
- JASON JACOBSON: Thank you, Dr. Bein.
- 12 Next up we have Theodore Brown.
- Theodore, you can go ahead when you are
- 14 ready.
- THEODORE BROWN: Okay. Is my video up?
- JASON JACOBSON: It is.
- 17 THEODORE BROWN: Okay. Thank you for the
- 18 opportunity to speak today. I spent a long career
- 19 as a research scientist and as director of the
- 20 Beckman Institute, a large interdisciplinary
- 21 research center at the University of Illinois,
- 22 Urbana-Champaign. And I have also written on

- 1 science's role as a source of authority and
- 2 expertise in society. The all-encompassing
- supplemental notice, Strengthening Transparency in
- 4 Regulatory Science, is frightening in its obvious
- 5 motivations and the dangerous directions in which
- 6 it takes us.
- 7 The proposed new rules nod toward the
- 8 idea that fully public data and analyses should
- 9 override results that are not fully public, for
- 10 whatever reason and that we can thus be assured of
- 11 policy outcomes more closely aligned with the
- 12 public interest. While others have spoken here
- 13 this morning very eloquently on how the proposed
- 14 restrictions will cripple effective rule-making,
- when results of relevance and reliability are cast
- aside even though they may be the most important
- or the only feasible source of useful data.
- The proposal reeks of tipping the scale
- 19 towards narrow interest. Somewhat like the moves
- 20 we've seen on both the national and local levels
- 21 to restrict access to voting by introducing
- 22 artificial and arbitrary obstacles.

- It couldn't have come at a worse time.
- 2 We have a very serious problem in front of us. We
- 3 can ill afford such tactics in this world
- 4 challenged by the changes wrought by global
- 5 warming and now the Corona virus pandemic. Now
- 6 more than ever, we must listen closely to what
- 7 science can tell us. Policy and action will mean
- 8 increasingly based upon or it should be
- 9 increasingly based upon scientific results coming
- 10 from powerful and reliable models in a constant
- 11 state of evolution as the models themselves
- 12 improve and as the inputs change. The
- 13 supplemental proposal would place such work in
- 14 limbo.
- In other words, it doesn't take advantage
- 16 -- in fact, it denies the efficacy of advances in
- 17 computational science and other ways of creating
- 18 reliable and complex models to help us solve these
- 19 countless problems.
- 20 Science is at its best when it serves as
- an open forum to aid and analysis and policy
- 22 formation. The new rules would make it much

- 1 easier to block consideration, and I emphasize the
- 2 word block, of relevant data and model results.
- 3 We can no longer fail to act while the damage is
- 4 being done. And then only then make policy for
- 5 mitigating it.
- As the agency charged with protecting an
- 7 increasingly besieged environment, the EPA must be
- 8 free to draw upon the best that science can offer
- 9 society. Many who've spoken today have made clear
- 10 that the notion of transparency that drives this
- 11 proposed change is deeply flawed. It takes us
- away from practices worthy of a free democracy, of
- 13 considering all the evidence in forming rules and
- 14 policies. Now our challenge is how to block the
- 15 adoption of such a perversely wrong move. Thank
- 16 you.
- JASON JACOBSON: Thank you, Theodore. I
- 18 will now turn it over to Michael Halpern from the
- 19 Union of Concerned Scientists.
- 20 MICHAEL HALPERN: We have one or two more
- 21 people we are expecting to log on in the next few
- 22 minutes. So, we are going to take one more break

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for about five to six minutes and see if they show
   up. So, again, we will be on a brief break for
   five minutes or so.
            (Whereupon, a recess was taken.)
4
            JASON JACOBSON: This concludes the
5
   morning session. The recording of this session
   should be available on the YouTube page of the
   Union of Concerned Scientists shortly.
   afternoon session will begin at 1:00 p.m. and the
9
   evening session at 5:00 p.m. Eastern time. Thank
10
   you.
11
            (Whereupon, the 9:00 a.m. session was
12
   concluded.)
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CERTIFICATE

I, Ashleigh Simmons, Reporter, do hereby certify that I was authorized to and did report the Virtual Public hearing for the Union of Concerned Scientists; and that the transcript is a true and correct transcription of the testimony given by the participants.

I further certify that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in the action.

Dated this 28th day of April, 2020.

Ashleigh Simmons
Ashleigh Simmons
Professional Reporter

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